

**ACP/81/026/11**  
**MDFIP/MC/mjn**  
**Or :FR/Tr :AM**

**Brussels, 8 March 2011**

## **Intra-ACP Cooperation**

## **1. INTRODUCTION**

In the ACP-EC Partnership Agreement, Intra-ACP cooperation is defined as all regional operations whose actions benefit *“many or all ACP States.”* It also states that *“such operations may transcend the concept of geographic location.”*

It should be noted, however, that *“in view of the particular geographic situation of the Caribbean and Pacific regions”*, a specific funding request for one or the other of these regions may be presented by the ACP Council of Ministers or the ACP Committee of Ambassadors.

Intra-ACP cooperation is therefore essentially geographic in nature and operating at the “supra-regional” level, except for operations that concern only the Caribbean or Pacific regions.

As a development tool, it is meant to address the common challenges facing the ACP States.

## **2. GENERAL PRINCIPLES**

The general principles underpinning Intra-ACP Cooperation are as follows:

### **a) Subsidiarity**

Given its scope of application, intervention at the intra-ACP level is preferable when action envisaged at the national and/or regional level is not possible or is less effective. Such action should provide added value in relation to the operations implemented through other instruments.

Intra-ACP cooperation will address, in particular, ACP supra-regional initiatives (All-ACP programmes) and global initiatives which “transcend the concept of geographic location,” and which benefit the majority of ACP States.

### **b) Complementarity**

This implies that actions undertaken at the intra-ACP level work in synergy with operations implemented with other instruments of cooperation, including those financed by the European Community budget.

### **c) Visibility**

Visibility is consequential to the principle of aid ownership and implies that when the ACP Group contributes to inter-regional or international initiatives through the Intra-ACP Fund, efforts will be made to ensure that adequate and appropriate visibility is given to such actions.

### **3. FINANCIAL FRAMEWORK**

Intra-ACP cooperation is divided into three main core areas.

#### **a) Institutional and operational support expenses**

This area covers financing of the joint institutions (Centre for the Development of Enterprise, Centre for the Development of Agriculture, and the Joint Parliamentary Assembly), as well the contribution to the ACP Secretariat's operating costs, and the intra-ACP operations support expenses through a Technical Cooperation Facility.

#### **b) ACP supra-regional geographical initiatives**

This area covers mainly actions that benefit most or all ACP States including that the waiver granted to the Caribbean and Pacific regions.

Actions will be financed in relation to the themes selected in the other two core areas.

#### **c) Global initiatives**

This area covers interventions at the global level that contribute to sustainable development and to which the ACP States have subscribed.

### **4. INTRA-ACP PROGRAMMING**

#### **a) Process**

Intra-ACP programming shall be based on guidelines prepared jointly by the Commission and the ACP Secretariat and approved by the ACP-EC Committee of Ambassadors, on the recommendation of the ACP-EC Development Finance Cooperation Committee.

The programming process comprises the following:

- preparation of an intra-ACP cooperation strategy;
- definition of an indicative envelope by theme;
- development of a multi-annual intra-ACP indicative programme;
- establishment of priorities;
- a review process.

The intra-ACP cooperation strategy and intra-ACP indicative programme shall be jointly prepared by the Commission and the ACP Secretariat for submission to the ACP-EC Committee of Ambassadors.

They shall be officially adopted by the Commission (based on recommendation from the EDF Committee) and the ACP Committee of Ambassadors.

#### **b) Intra-ACP indicative programme**

The intra-ACP indicative programme contains the following basic elements:

- most appropriate measures and actions for attaining the objectives set for these areas and themes;
- programmes and projects to enable attainment of the objectives insofar as they have been clearly identified, as well as an indication of the resources to be allocated to each of the elements and a corresponding implementation schedule.

#### **c) Review process**

Intra-ACP cooperation must be sufficiently flexible and responsive to ensure continued coherence between the actions undertaken and the objectives of the ACP-EC Partnership Agreement so as to take into account any eventual modification of the priorities or objectives of the ACP Group.

The intra-ACP indicative programme shall undergo mid-term and end-of-term reviews so as to adapt it to current circumstances and to ensure proper implementation. If necessary, *ad hoc* reviews may also be conducted.

#### **d) Financing requests**

Flexibility in the allocation of resources is essential to intra-ACP cooperation since it is important to maintain the capacity to respond to new needs or emergencies that occur within the period covering the multi-annual financial framework.

This will be facilitated by the maintenance of an un-programmed fund reserve and the organisation of reviews.

Requests to finance an action from the intra-ACP envelope shall be considered as “centralised” when submitted by the ACP Council of Ministers or the ACP Committee of Ambassadors, or indirectly, as in the case of requests to be approved beforehand and submitted by *“international organisations, such as the African Union, carrying out operations that contribute to the objectives of regional cooperation and integration.”*

Requests can be considered as “decentralised” when submitted by *“at least three duly mandated regional bodies or organisations belonging to different geographic regions, or at least two ACP States from each of the three regions.”*

**e) Implementation**

In the case of centralised financing requests, the ACP Committee of Ambassadors shall present, every year, a consolidated request for financing describing the actions envisaged in the Intra-ACP indicative programme and to be financed during that same year.

The Commission will identify and process the corresponding actions in conjunction with the relevant thematic departments of the ACP Secretariat.

Decentralised financing requests will be taken into account in the annual intra-ACP programme of action, if possible. If not, they could, exceptionally, be the subject of a separate financing decision following individual submission to the EDF Committee.

Headings	Total (M€)	2008	2009	2010	2011	2012-2013	comments	Cumulative % of intra-ACP envelope by sector	
		(M€)	(M€)	(M€)	(M€)	(M€)		indicativ	2010
<b>1. World initiatives</b>									
<b>1.1 Public Health</b>									
- GFATM 2008-2010	150	150							
- GFATM 2011-2013	150			150					
<b>Total 1</b>	<b>300</b>							<b>100%</b>	
<b>2. All ACP initiatives</b>									
<b>2.1 Climate Change</b>	<b>490</b>							<b>65%</b>	
<i>GCCA</i>	40		40						
<i>Environment</i>	70								
<i>MEAs</i>						10	Capacity building to increase ACP involvement in multilateral environmental agreements, based on experience gained under EDF9 programme		
<i>Biodiversity</i>				20					
<i>Fight against desertification</i>						20	Strengthen human and institutional capacity to combat desertification. On-going deliberations on the substance. In particular, this should support the Great Green Wall for the Sahara and the Sahel Initiative.		
<i>GMES Africa</i>					20		Global monitoring for the environment and security, including earth observation, as per the GMES-Africa Action Plan.		
<i>Renewable energy</i>	200		200						
<i>Natural disasters prevention</i>	180			60		120	Interventions for Africa, the Caribbean and the Pacific will be considered for potential inclusion in the AAP2012. If sufficient progress is made as regards the Pacific initiative, possibility to take an ad hoc decision on it in 2011.		
<b>2.2 Infrastructure and networks</b>	<b>500</b>							<b>84%</b>	
<i>Water and sanitation</i>	200		200						
<i>Infrastructure (interconnectivity)</i>	300								
<i>SSATP</i>			8						
<i>Africa Infrastructure Trust Fund</i>			200						
<i>Caribbean Infrastructure Trust Fund</i>					40				
<i>Pacific Infrastructure Trust Fund</i>					10				
<i>ICT Projects</i>			13						
<i>Others</i>					5		UN-Habitat contribution (5M from the reserve)		
					6		Power pools (2 M from the reserve)		
					9		Satellite navigation		
					5		Maritime transport safety		
					4		Transport policy		

<b>2.3 Science &amp; Research</b>	<b>40,00</b>								<b>100%</b>
<i>Sciences and Technology(S &amp;T)</i>	40		20	20					
<b>2.4 Education and Culture</b>	<b>90</b>								<b>87%</b>
<i>Education</i>	60								
<i>Erasmus Mundus</i>			18			12		The programme is split in 2 decisions, a first decision of €18M for 3 years and a second of €12M for 2 years (to comply with the financial regulation n+3 rule)	
<i>EduLink</i>						20			
<i>Nyerere (non African part)</i>						10			
<i>Culture</i>	30					30			
<b>2.5 Migration</b>	<b>40</b>								<b>0%</b>
<i>Migration policy</i>	40					40		ACP Sec. proposes the continuation of programmes undertaken under the 9 <sup>th</sup> EDF, i.e. 2 <sup>nd</sup> Phase of Intra-	
<b>2.6 Trade and private sector</b>	<b>100</b>								<b>65%</b>
<i>SPS measures</i>	35		35						
<i>TBT measures</i>	15					15			
<i>Private sector support</i>	30		25	5					
<i>Support to agricultural policies</i>	20					20			
<b>2.7 Public Health</b>	<b>30</b>								<b>67%</b>
<i>Health activities</i>	30			20		10		The recommendations of the evaluation of the (EC/ACP/WHO pharmaceutical policies) partnership – workshop September/2010 – will be basis for this new project.	
<b>Total 2</b>	<b>1290</b>								<b>73%</b>
<b>3. Pan African initiatives</b>									
<b>3.1 Peace and Security</b>	<b>300</b>								<b>100%</b>
<i>African Peace Facility 2008-2010</i>	300		300						
<b>3.2 African Union support</b>	<b>40</b>								<b>0%</b>
<i>support to the AUC</i>						30			
<i>support the implementation of the JAES Action Plan</i>						10		ad hoc decision	
<b>3.3 Specific thematic support</b>	<b>100</b>								<b>79%</b>
<i>Education (Nyerere, African part)</i>	30					30			
<i>Agriculture and rural development</i>	40		9			11		Cotton	
<i>Sanitary services</i>	30					10		CAADP	
<b>Total 3</b>	<b>440</b>								<b>86%</b>

<b>4. Institutional and support expenditure</b>										
<b>4.1 Institutional expenditure</b>	<b>214</b>									<b>50%</b>
<i>Joint Parliamentary Assembly</i>	10	5				5			2 programs cover respectively 2009-2011 et 2012-2014 (+1,6 from institutional reserve)	
<i>Centre for the Development of Enterprise (CDE)</i>	108	18	18	18		54			Decision covering 2011, 2012 and 2013 (annual budget of 18M€)	
<i>Centre for the Development of Agriculture (CTA)</i>	96	16	16	16		48			Decision covering 2011, 2012 and 2013 (annual budget of 16M€)	
<b>4.2 Support expenditure &amp; visibility</b>	<b>63</b>									<b>81%</b>
<i>ACP Secretariat</i>	45	15			30					
<i>Technical cooperation facility TCF</i>	18		6			1,75	10,25		1.75 for a TCF to support pan-African activities in the context of the JAES	
<b>4.3 Unallocated amount (reserve to increase item 4.1 &amp; 4.2)</b>	<b>23</b>									<b>17%</b>
<i>ACP-EU Courier</i>					4					
<i>Joint Parliamentary Assembly</i>						1,6				
									After programming of activities in AAP2011, the available amount in heading 4.3 is €17.4M	
<b>Total 4</b>	<b>300</b>									<b>54%</b>
<b>5. Reserve</b>										
Peace /stability / Conflict prevention sub reserve 2011	300									
13										
unallocated sub reserve	70									<b>14%</b>
<i>African Economic Outlook</i>			0,82		1,3					
<i>ACP-EU Courier</i>					8					
<i>Trade.com</i>						10			ad hoc decision (rider)	
<i>GFATM</i>						15			ad hoc decision (rider)	
<i>UN-Habitat</i>						5			10M€ in total, 5M€ from the line infrastructure and 5M€ from the reserve	
<i>Power Pools</i>						2			8M€ in total, 6 M€ from the line infrastructure and 2 M€ from the reserve	
									After programming of activities in AAP2011 (including ad hoc decisions), the available amount in 'unallocated reserves' is €27.88M	
<b>Total 5</b>	<b>370</b>									<b>9%</b>
<b>Grand total 1+2+3+4+5</b>	<b>2700</b>	<b>204</b>	<b>1108,82</b>	<b>482,30</b>	<b>347,35</b>	<b>212,25</b>				